

To: Members of the Licensing Sub Committee Date: 13 September 2024

Direct Dial: 01824 712568

e-mail: democratic@denbighshire.gov.uk

Dear Councillor

You are invited to attend a meeting of the LICENSING SUB COMMITTEE to be held at 2.00 pm on THURSDAY, 19 SEPTEMBER 2024 in the COUNCIL CHAMBER, COUNTY HALL, RUTHIN.

Yours sincerely

G Williams Monitoring Officer

# AGENDA

# 1 APPOINTMENT OF CHAIR

To appoint a Chair for the meeting.

# 2 DECLARATION OF INTERESTS

Members to declare any personal or prejudicial interests in the business identified to be considered at this meeting.

# **APPLICATIONS FOR CONSIDERATION -**

#### 3 LICENSING ACT 2003: APPLICATION FOR VARIATION OF A PREMISES LICENCE - ELLIS'S BAR, 42 - 44 WATER STREET, RHYL (Pages 7 - 78)

To consider an application for a Variation of an existing Premises Licence in accordance with Section 34 of the Licensing Act 2003 in respect of Ellis's Bar, 42 - 44 Water Street, Rhyl (an outline of the submission and associated papers are attached).

2.00 pm – 3.30 pm

# 4 LICENSING ACT 2003: REVIEW OF A PERSONAL LICENCE (Pages 79 - 88)

To consider a confidential report seeking members' review of a Personal Licence following conviction of a relevant offence under the Licensing Act 2003 (an outline of the submission and associated papers are attached).

3.30 pm

Please note the procedures to be taken by the Sub Committee (which are attached to this agenda).

#### MEMBERSHIP

#### Councillors

Gwyneth Ellis Bobby Feeley Hugh Irving

#### COPIES TO:

All Councillors for information Press and Libraries Town and Community Councils

# LICENSING SUB COMMITTEE

# PROCEDURE FOR APPLICATIONS MADE UNDER THE LICENSING ACT 2003

Step	Description
1.	Chair of the Licensing Sub Committee, opens the Hearing and welcomes everyone present. Introduces Colleagues on Sub Committee and Officers Present.
2.	Chair invites Licensing Officer to introduce the Application
3.	Chair invites the Applicant (or the Appointed Representative) to present the Application.
4.	Chair invites any Responsible Authorities (E.g. Police, Fire Service) to present their representations.
5.	Chair invites Members of the Licensing Sub Committee to ask questions of the Applicant or the Responsible Authorities.
6.	Chair invites Interested Parties to present their representations.
7.	Chair invites Members of the Licensing Sub Committee to ask questions of the Interested Parties and to clarify any points with the Applicant.
8.	Chair invites the Applicant (or Appointed Representative) to make a final statement.
9.	Licensing Sub Committee Members will adjourn to consider their decision, accompanied by the Clerk to the Hearing and the Legal Advisor.
10.	Licensing Sub Committee members return with their decision on the Application, supported by reasons.

# LICENSING SUB COMMITTEE PROCEDURE FOR THE DETERMINATION OF PERSONAL LICENCE APPLICATIONS AND REVIEWS OF EXISTING PERSONAL LICENCES

STEP	DESCRIPTION
1.	The Chair to welcome and introduce the applicant/licence holder to all parties present.
2.	Solicitor to ask the applicant/licence holder to confirm that he/she has received the report and the Committee procedures. If applicant confirms same, move onto step 4.
3.	If it should occur that the applicant/licence holder states that the report has not been received, then such matter will be addressed at this stage. Members may wish to consider adjourning the matter, for a short period, in order for the applicant/licence holder to read the report.
4.	Head of Planning and Public Protection (or representative) briefly introduces the application/review
5.	The applicant/licence holder is requested to present his/her case
	The applicant/licence holder can call any witnesses he/she chooses in support of the application, for which advance notice should have been given to the Licensing Officers.
6.	Committee Members can question the applicant/licence holder and or his witnesses
7.	Technical officers are invited to present any findings
8.	The Committee Members followed by the applicant/licence holder can ask questions of the technical officers
9.	The applicant/licence holder will be invited to make a final statement, if they so wish
10.	The following will be requested to leave the meeting whilst the application/review is discussed by Members – the applicant/licence holder, all third parties, Head of Planning and Public Protection, technical officers
	NB The only people remaining should be – Committee Members, translator, committee's legal adviser and the minute taker
11.	The committee members will consider the application/review taking into account the evidence heard

12	Should Committee Members prove it necessary to recommence the asking of questions and recall any party to provide further information or clarification, all persons who have withdrawn from the meeting will be invited to return. After the question(s) have been determined all third parties will be asked to withdraw again for Members to consider all evidence.
13.	When the Members have reached their decision, all parties will be recalled and the applicant/licence holder will be informed of the Members decision by the Chair.
14.	The Chair will inform the applicant/licence holder of the decision reached. If necessary the Council's Solicitor to provide further clarification of the decision and its implications to the applicant/licence holder.
15.	If the decision is to refuse or there is a decision to suspend or revoke, the Council's Solicitor to inform the applicant/licence holder of the right of appeal to the Magistrates' Court (the decision letter will also include these details).
16.	The applicant/licence holder will be informed of the decision in writing as soon as practicable.
17.	The applicant/licence holder will be invited to discuss any matter they are unsure of with Licensing Officers after the Committee.

REPORT TO:	Licensing Sub-Committee
DATE:	19 <sup>th</sup> September 2024
LEAD OFFICER:	Head of Planning, Public Protection and Countryside Services
CONTACT OFFICER:	Licensing Officer 01824 712339 licensing@denbighshire.gov.uk
SUBJECT:	Licensing Act 2003 Application for Variation of Premises Licence Ellis's Bar, 42 - 44 Water Street, Rhyl, Denbighshire, LL18 1SS. Application Number 577302

## 1. PURPOSE OF THE REPORT

1.1 The Licensing Authority has received an application for a Variation of Premises Licence, submitted in accordance with Section 34 of the Licensing Act 2003 in respect of Ellis's Bar, 42 - 44 Water Street, Rhyl, Denbighshire, LL18 1SS. As a consequence of the necessary consultation and required Public Notice, the Licensing Authority has received relevant representations that oppose the Application. The Sub-Committee is required to determine the application, taking into account all relevant facts/evidence.

#### 2. EXECUTIVE SUMMARY

- 2.1 This is an application for a Variation of a Premises Licence. The representations received relate to all four Licensing Objectives.
- 2.2 Members are reminded that any decision must be made in accordance with (i) the Council's Statement of Licensing Policy and, (ii) Guidance issued by the Secretary of State.
- 2.3 Acting in the capacity of Licensing Authority, Members must seek to promote the Licensing Objectives, and where Members consider matters have engaged one or more of the objectives, they may exercise their discretion.
- 2.4 Members of the Licensing Sub-Committee are reminded that they may not exercise discretion in any case, merely because it considers it

desirable to do so, and should provide reason(s) for any decision taken, or where they might consider departing in any way from the Protocol, Policy or Guidance.

# 3.0 **RECOMMENDATIONS**

3.1 Decision of the Sub-Committee

The Sub-Committee must, having regard to the representations made, take such steps (below) as it considers necessary for the promotion of the licensing objectives. The Sub-Committee can:

- Grant the Application as applied for
- Impose any conditions, to such an extent that the Authority deems necessary for the promotion of the licensing objectives
- Reject the application

## 4.0 BACKGROUND INFORMATION

- 4.1 On 24<sup>th</sup> July 2024, the Licensing Authority received a fully completed application for a Variation of Premises Licence. The Application has been submitted by Mr Leigh Wright and Mrs Christine Wright and a full copy of the application can be examined at Appendix A.
- 4.2 The premises propose to remove the building to the rear of Ellis's to create a beer garden in its place. The applicant has stated there will be no music in the beer garden after 11pm, and there will be CCTV/Door staff monitoring the beer garden after 11 pm. A secondary door will also be fitted onto beer garden to avoid the breakout of noise.
- 4.3 The premises is currently authorised to provide licensable activities from 09:00 to 04:00 on Monday Sunday. However, as the variation application is not to extend the existing operating hours these are only for Members information. Members may wish to examine the current Premises Licence in further detail, attached at Appendix B

#### 4.4 <u>Licensing Act 2003 –information/requirements</u> When an application is submitted for a premises licence, a full copy must be provided to each of the Responsible Authorities, that is:

- Police
- Fire
- Planning
- Trading Standards
- Environmental Health

- Health and Safety
- Children's Services
- Health Authority
- Licensing Authority
- Immigration Office

#### 4.5 <u>Public Notice</u>

The applicant must place a notice in a local newspaper and affix a notice on or adjacent to the premises. This enables individuals, a body or a business to submit relevant representations. However, they will need to demonstrate that their representations relate to the promotion of one or more of the licensing objectives. Confirmation of this requirement has been received.

#### 4.6 <u>Relevant Representations</u> Representations that have been deemed to be relevant by the Head of Planning, Public Protection and Countryside Services have been received within the statutory 28-day period:

- 4.7 Seven written representations have been received from "Other Persons" in response to the public notice. The representations relate mainly to possible disturbance from noise, anti-social behaviour, and Public Nuisance details of which can be seen at Appendix C. One representation has referred to photos, these can be found at Appendix D.
- 4.7.1 The applicant has engaged with North Wales Police and the Council's Environmental Health section prior to submitting their application and subsequently both Responsible Authorities have stated they have no comments or objections to the application, which you can find at Appendix E.
- 4.7.2 As a result of the representations received, mediation was offered to all parties, and at the time of writing this report no formal agreement has been reached. As part of mediation the applicant has offered to make a number of adjustments to his application, such as raising barrier screens and suggested closing the beer garden after 23:00 hrs, along with his agent submitting a statement to "Other Persons", both of which can be found at Appendix F. However, at the time of writing this report at least one "Other Person" is not satisfied that the further proposals would address their concerns, and their response to the applicant's initial proposals can be found at Appendix G. Members will note personal details other than that of the applicant and the objectors have been redacted from the representations as they are not relevant to this application.

- 4.7.3 It is important that Members note when suggesting the option of mediation or negotiation to Other Persons and applicants, officers are careful to emphasise that members of the public should not feel obligated to take part in mediation. Likewise, applicants should not feel pressurised to accept changes to their operating schedule if they feel it more appropriate for the application to be determined by Members.
- 4.7.4 <u>Licensing Objectives / Guidance / Policy Considerations</u> The relevant representations engage the licensing objectives.

The Sub-Committee, in respect of this Application, is referred to the Guidance issued under Section 182 of the Licensing Act 2003:

- Prevention of Public Nuisance Section 2.15 to 2.21
- Prevention of Crime and Disorder Section 2.1 to 2.6
- Public Safety Section 2.7 to 2.14
- Protection of children from harm Section 2.22 to 2.32

#### 4.8 Statement of Licensing Policy

The Sub-Committee, in respect of this Application, is referred to the Council's Statement of Licensing Policy:

- Prevention of Crime and Disorder Section 3.1
- Prevention of Public Nuisance Section 3.3
- Public Safety **Section 3.2**
- Protection of children from harm Section 3.4
- 4.9 Finally, Members are also reminded that in determining the application in accordance with the Licensing Act, they must also have regard to
  - The Crime and Disorder Act 1998 under which it has a duty to prevent/reduce crime and disorder in the area
  - The common law rules of natural justice
  - The provisions of the Human Rights Act 1998

# 5.0 **OFFICERS COMMENTS**

- 5.1 The Head of Planning, Public Protection and Countryside Services has put the following comments forward to assist Members in their deliberations.
- 5.2 A completed Operating Schedule is a requirement for new and varied Premises Licences. The Applicant has proposed a number of conditions and the proposed operating schedule can be viewed as part of the Premises Licence application found at Appendix A.
- 5.3 Given the concerns raised by "Other Persons", Members will wish to ask

pertinent questions of the Applicant (or their representative) to ensure that they intend to employ appropriate methods to promote the licensing objectives.

- 5.4 All parties have been invited to attend the Hearing.
- 5.5 Members are reminded that any amendments to the original application ie additional conditions or amendments to licensable activities and hours, can only be appended to the Premises Licence by Members of a Sub-Committee. It is also for Members to consider whether any condition(s) are deemed necessary and appropriate

#### 6.0 SUMMARY

- 6.1 Members should take into full account Guidance and the Council's Statement of Licensing Policy, with particular reference to those areas highlighted in this report. Members are reminded that they should only deviate from the Policy when there is good evidence/reason to do so.
- 6.2 In view of the representations received from Other Parties, Members will be required to determine whether they are relevant and appropriate to meet the licensing objectives.
- 6.3 Should Members be minded to grant the application, that they consider approving the variation as detailed at 4.2 above.

# Agenda Item 4